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### SUBSIDIARY LEGISLATION

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THE ELECTION EXPENSES ACT, 2010

(NO. 6 OF 2010)

#### REGULATIONS

ARRANGEMENT OF REGULATIONS

THE ELECTION EXPENSES REGULATIONS, 2010

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**SCHEDULE** 

GOVERNMENT NOTICE NO. .....published on......

## THE ELECTION EXPENSES ACT, 2010 (No. 6 OF 2010)

#### REGULATIONS

(Made under section 31)

#### THE ELECTION EXPENSES REGULATIONS, 2010

## PART I PRELIMINARY PROVISIONS

Citation

1. These Regulations may be cited as the Election Expenses Regulations, 2010.

Application

2. These Regulations shall apply in relation to the candidates referred to in section 2 of the Act.

#### Interpretation

3. In these Regulations-

Act No. 6 of 2010

"Act" means the Election Expenses Act, 2010;

"applicants" means a person who submits himself to be sponsored by a political party to stand as a candidate in an election;

"candidate" has the meaning ascribed to it under the Act;

"election expenses" has the meaning ascribed to it under the Act;

"nomination day" has the meaning ascribed to it under the Act;

"nomination process" has the meaning ascribed to it under the Act;

"Registrar" means the Registrar of Political Parties appointed under the Political Parties Act;

Cap.258

"Secretary General" means the Secretary General of a political party and includes a person who performs the functions of Secretary General or

designated by a political party to perform such functions in accordance with the constitutions of a political party concerned;

"voter" has the meaning ascribed to it under the Act;

"women special seats" means Members of Parliament referred to in Article 66(1)(b) of, and nominated in terms of Article 78 of the Constitution of the United Republic of Tanzania and Councillors nominated in terms of Part XI A of the Local Authority (Elections) Act.

Cap.2 and 292

# PART II PROCEDURE FOR NOMINATION OF APPLICANTS

## Application for nomination

- 4.-(1) A member of a political party who wishes to be nominated by his political party as a candidate for the Office of President, Member of Parliament or a Councillor shall make an application to the Secretary General in accordance with the procedure stipulated by the political party concerned.
- (2) The application shall contain, but not limited to the following particulars-
  - (a) name and physical address;
  - (b) age;
  - (c) sex;
  - (d) occupation;
  - (e) qualification, if any;
  - (f) citizenship; and
  - (g) name of a political party.
- (3) The Secretary General of a political party concerned, shall not accept an application which is non compliant with the requirements of subregulation (2).
- (4) A person who makes application contrary to the proceeding provisions of these Regulations shall be liable for disqualification incase of misrepresentation.

## Procedure for nomination

- 5.-(1) Every political party intending to participate in an election shall nominate a suitable candidate from the list of applicants.
- (2) For the purposes of subregulation (1), the nominating organ shall be the political party organ stipulated in constitution of the relevant political

party.

(3) Each applicant shall be afforded an opportunity by his political party to make presentation and expression of his intention to be nominated as a candidate.

Women special seats

- 6.—(1) Applicants for nomination as candidate for women special seats shall make an application in prescribed forms issued by a political party concerned and submit to the Secretary General.
- (2) The appropriate party organ shall shortlist the names of the applicants according to the number of votes scored, and the names with the highest votes shall be forwarded to the highest organ of a political party concerned for approval in accordance with the procedures stipulated in the constitution of the relevant political party.
- (3) Without prejudice to the preceding provisions of this regulation, the provisions of Regulations 4 and 5 shall apply *mutatis mutandis* to application procedure for nomination of candidates for women special seats.

## PART III PROCEDURE FOR DISCLOSURE OF FUNDS

Procedure for disclosure of funds by a candidate

- 7.-(1) A candidate, a political party and an organisation shall comply with the requirement to disclose funds and sources of funds in a manner stipulated in the Act and these Regulations.
- (2) A candidate required to disclose funds in his possession or expected to be received shall fill in Form EE.1 specified in the Schedule to these Regulations.
- (3) Without prejudice to subregulation (2), the disclosure by a candidate shall contain information about -
  - (a) amount of money;
  - (b) other type of funds which can be cashed or converted into money value or money worth;
  - (c) sources of money or other type of funds; and
  - (d) any other thing intended to be used during election campaigns.
- (4) For the implementation of subregulation (2), the candidate shall, in respect of funds expected to be received, state the projected amount and sources of funds.

Procedure for disclosure of funds by a political party

- 8.-(1) Where a political party is required to disclose funds which it intends to use as election expenses, that political party shall fill in Form EE.3 specified in the Schedule to these Regulations.
- (2) The disclosure by a political party shall contain similar information required under Regulation 7(3).
- (3) Where a political party is required to disclose funds which it intends to use for presentation and promotion of candidates sponsored by that political party as election expenses that political party shall fill in Form EE.4 specified in the Schedule to these Regulations.
- (4) The disclosure made pursuant to subregulation (3) shall state the amount of funds intended to be apportioned to candidates sponsored by that political party.

Submission of forms for disclosure of funds

- 9.-(1) A copy of disclosure of funds contained in Form EE.1 submitted by the candidate to the Secretary General attached with a Certificate specified in Form EE.2 shall be forwarded by authorized officers to the Registrar at any earlier time being not more than seven days after the nomination day.
- (2) A copy of the form used for disclosure shall be sent by the candidate to the Registrar or an authorized officer by registered mail, fax, scanned electronic mail or physical delivery.
- (3) For the purpose of disclosure of funds in respect of returns of election expenses for a gift, loan, advance, deposit or donation, a political party shall fill in Form EE.5 specified in the Schedule to these Regulations and shall contain particulars referred to in Regulation 7(3) which shall be confidential and may only be used where the implementation of the Act requires so to do.
- (4) An organisation which is required to disclose the source and amount of funds intended to be used for advocacy and public awareness shall fill in Form EE.6 specified in the Schedule to these Regulations to which there shall be attached an activity plan.

Disclosure of

- 10.-(1) All voluntary donations made to a candidate or a political party shall be clearly recorded in Form EE.7 and Form EE.8, respectively-
  - (a) name and physical address of the donor;
  - (b)name and physical address of the donee;

- (e) purpose of donation;
- (f) date of the donation.
- (2) Voluntary donations made to a candidate or a political party shall be disclosed to the Registrar sequentially showing donations-
  - (a) from sources outside the United Republic, whether obtained directly or through sources within the United Republic;
  - (b) from foreign organizations stationed within the United Republic;or
  - (c) from any person resident in the United Republic who is not a citizen of the United Republic.

Report of funds expended in excess limit

- 11. The report on funds expended in excess of the limits specified in subsection (2) of Section 10 of the Act, shall be made-
  - (a) in case of a political party, in Form EE.9 set out in the Schedule to these Regulations; and
  - (b) in case of a candidate, in Form EE.10 set out in the Schedule to these Regulations.
- 12.-(1) A Non-Governmental Organisation, Faith Based Organisation or Community Based Organisation which participates in advocacy and public awareness activities shall not spend the amount of funds exceeding, in the case of-
  - (a) a country-wide based organisation, Shillings one billion;
  - a constituency based organisation, Shillings one hundred million;
     and
  - (c) a ward based organisation, Shillings ten million.
- (2) Any organisation referred to in subregulation (1) shall submit, an activity plan about how it intends to conduct advocacy and public awareness programmes relating to nomination process, election campaign or election.
- (3) Programmes for advocacy and public awareness shall neither be used in discrimination of any candidate or a political party nor be used for purposes other than advocacy and public awareness.
- (4) An organisation which contravenes the preceding provisions of this regulation commits an offence.

Limitation of funds for advocacy and public awareness programmes

#### Designation of authorised officers

- 13.-(1) For the purposes of disclosure required under the Act and these Regulations, the District Administrative Secretary and the Ward Executive Officer are hereby designated to be authorised officers to receive forms for disclosures of funds as submitted by candidates for the office of a Member of Parliament and the office of a Councillor, respectively.
- (2) After receiving the disclosure forms, the authorised officers shall transmit the forms to the Registrar.

## PART IV PROCEDURE FOR MAKING RETURNS

#### Receipts of election expenses

- 14. For the purposes of Section 16 of the Act, the evidence of payment for election expenses shall include -
  - (a) bills and receipts stating particulars in respect of the payment;
     and
  - (b) where the circumstance under which the payment is made are such that a bill or receipt can not be easily obtained, a certification in writing by a person to whom the payment is effected stating -
    - (i) the amount effected;
    - (ii) the date on which the amount was effected;
    - (iii) the purpose of the payment; and
    - (iv) the signature of a person to whom the payment is effected.

#### Report, funds, verification and submission of returns

- 15.-(1) A candidate shall prepare a report on election expenses incurred by him during election campaigns and election.
- (2) The report made pursuant to subregulation (1) shall contain information on-
  - (a) bills, receipts or any other certification; and
  - (b) amount of funds apportioned by his political party;
- (3) On completion of the report the candidate shall verify and submit the report to-
  - (a) in case of a Presidential candidate, to the Secretary General of a political party concerned;
  - (b) in case of a Member of Parliament or a Councillor, to a person

performing functions of the Secretary General within the District within sixty days following the date of notification by the political party of the amount apportioned to that candidate.

- (4) For the purposes of the preceding provisions of this regulation, the report shall be made in the Form EE.11 set out in the Schedule to these Regulations.
- (5) Upon receipt of the report from the candidate, the Secretary General, shall before submitting that report to the Board of Trustees, verify the correctness of the report and may, where necessary ask for more information from the candidate concerned for purposes of satisfying himself.
- (6) The Secretary General of the political party shall ask the Board of Trustees concerned to submit the report of true returns in Form EE.12 set out in the Schedule to these Regulations containing particulars about-
  - (a) an account of or expenses incurred;
  - (b) an account of funds received;
  - (c) bills and receipts; and
  - (d) amount of funds apportioned to candidates sponsored by that political party.
- (7) The management of an organization which participated in advocacy or public awareness activity shall submit the report of true returns in Form EE.13 set out in the Schedule to these Regulations containing particulars about-
  - (a) an account of or expenses incurred;
  - (b) an account of funds received; and
  - (b) bills and receipts.
- 16.-(1) A political party and an organisation to which the provisions of these Regulations apply shall be required to apply expertise of persons who profess knowledge in accountancy and audit in preparing and keeping records for funds spent as elections expenses.
- (2) The records reflecting on election expenses shall contain information on the total amount of funds -
  - (a) a candidate or a political party initially had in his or its possession for purposes of election;
  - (b) a candidate or a political party received after initial disclosure way of donation; or

Records and books of accounts

- (c) which, in the case of an organisation, it spent for advocacy and public awareness.
- (3) The records and books of accounts referred to in subregulation (2) shall be prepared in either electronic form or hard bound books and kept safely secured.
- (4) In the case of an organisation, the records and books of accounts shall also contain information on issues stipulated in subsection (1) of Section 19 of the Act.

## PART V MEMBERS OF CAMPAIGN TEAM

#### Campaign team

- 17.-(1) For the purpose of election expenses referred to under section 7 of the Act, members forming a campaign team for a candidate shall not, for an office of-
  - (a) the President, exceed fifty persons;
  - (b) a Member of Parliament, exceed twenty persons; and
  - (c) a Councillor, exceed ten persons.
- (2) Notification of members of a campaign team shall be made upon application by the candidate to the authority stipulated under subsection (3) of section 7 of the Act, at least-
  - (a) two days before the commencement of the nomination process; or
  - (b) seven days after the nomination day.
- (3) A candidate who wishes to vary the list of members of a campaign team shall, for record purposes, notify the authority to whom initial notification was made.
- (4) The number of members of a campaign team specified under paragraphs (a), (b) and (c) of subregulation (1) shall not include or be construed as including any person who is a member of the promotional art group.

#### PART VI COMPLAINT PROCEDURE

Filing of a complaint 18.-(1) A complaint may be filed with the Registrar by any person who is or becomes aware of a commission or an attempt to commit an act or

omission which amounts to violation of the Act or these Regulations.

- (2) Without prejudice to subregulation (1), an applicant for nomination as a candidate, a political party which intends to participate in the election, a voter or any other person may lodge a complaint for any of the following acts or omissions-
  - (a) unfair conducts as stipulated in Section 21 of the Act;
  - (b) unconscionable funding as stipulated in Section 22 of the Act;
  - (c) conveyance of voters contrary to Section 23 of the Act;
  - (d) non disclosure of funds by a candidate or a political party; and
  - (e) disclosure of confidential information.

## Contents of a complaint

- 19. The complaint to be lodged to the Registrar shall be made in writing containing the following information-
  - (a) an act or omission giving rise to the complaint; and
  - (b) any evidence supporting the complaint.

## Determination of a complaint

20. The Registrar shall determine the complaint within five days and communicate his decision to the parties with a copy to the Director of Elections and the Secretary General of the political party concerned.

### PART VII USE OF MEDIA

### (a) Government Media

Use of Government broadcast equipments

- 21.-(1) During election campaign, every Government broadcast media shall fix air time programme at an equitable prime time for Presidential candidate of every political party to present and promote its election manifesto to the public.
- (2) For smooth implementation of this regulation, each political party participating in an election, shall submit a copy of the election manifesto of its political party to the management of Government broadcast media.

Use of Government newspapers 22.-(1) Every Government newspaper shall fix a special column for every candidate of a political party contesting for an office of the President to promote the election manifesto of a political party which sponsors that candidate.

(2) A portrait of a candidate to be published in the Government newspaper shall be of such size as has been vetted and authorised by a political party concerned.

#### (b) Private Media

Use of private media

- 23.-(1) Every candidate shall, at a cost, have a right to use private media during election campaigns.
- (2) A candidate shall use private media for purposes of presenting and promoting his candidature and election manifesto of his political party.

Promotion of common level field

- 24.-(1) For the purposes of creating common level field in presenting and promoting candidates and political parties during election campaigns, a candidate or a political party shall not use field lithographic publication equipment or materials or broadcasting equipment in a manner which gives that candidate or political party an edge or undue advantage over other candidates or political parties.
- (2) In case of contravention of the provisions of subregulation (1), a candidate or a political party affected as a result of such contravention may lodge a complaint to the Registrar against a candidate, a political party or the editor of the newspaper who, and a media house which, as the case may be, contravenes such provisions.
- (3) Without prejudice to the provisions of subregulation (2), a candidate or a political party affected by the contravention of subregulation (1) may apply to the High Court for an appropriate order including an order stopping such candidate, political party or editor and media house from continuing with an act or omission constituting the contravention.

### DISCLOSURE OF FUND FOR ELECTION EXPENSES BY A CANDIDATE

(Regulation 7(2))

that, I have	constituen	a candidate for an office of cy/ward do hereby declare (amount) and expect to receive
	Source (Name)	Amount/Value
(1)		
(2)		
(3)		
Total		
Dated this	day of	20
Name:	Designation	Signature

FORM EE.2

# CERTIFICATE FOR DISCLOSURE OF FUNDS (Regulations 9(1))

I, the undersigned	of a political par	ty known as
	do h	ereby declare
that	candidate for an office	
of	(Constituency/Ward) has complie	ed with the requirement of
disclosure of funds provide	d for in the Act.	
Dated this	day of	20
Name	Designation	Signature

### DISCLOSURE OF FUNDS FOR ELECTION EXPENSES BY A POLITICAL PARTY

(Regulation 8(1))

We, the undersigned, members of the Board of Trustees of a political party known as					
	Source (	(Name)		Amount/Value	
(1)	•••••		•••••	••••••••••	•••••
(2)	•••••			••••••	•••••
(3)	•••••		••••••		•••••
(4)	••••••		•••••		•••••
(5)	•••••	••••••	•••••	• • • • • • • • • • • • • • • • • • • •	
Dated this	•••••	day of			20
Names (1)	•••••	Designation		Signature	
(2)	•••••		•••••		•••••
(3)	•••••		•••••		•••••

# DISCLOSURE OF FUNDS APPORTIONED TO CANDIDATES BY A POLITICAL PARTY

(Regulation 8 (3))

do hereb	pers of the Board of Trustees of the Board of Trustees of declare that we intend to app I promotion of our candidates in	ortion (amount)
Name of candidate	Constituency /Ward	Amount apportioned
(1)		
(2)		
(3)		
Total		
Dated this	day of	20
Name	Designation	Signature
(1)		
(2)		
(3)		

# DISCLOSURE OF FUNDS RECEIVED AS LOAN, GIFT, ADVANCE, DEPOSIT AND DONATIONS

(Regulation 9(3))

	bers of Board of Trustees of declare that, have received.	
from the following sources a	s election expenses.	
Source	In form of	Amount/value
(1)		u -=-
(2)		
(3)		
Dated this	day of	20
Name	Designation	Signature
(1)		
• •	ntained this Form is and shall repulated in the Regulations.	

### DISCLOSURE OF FUNDS BY AN ORGANISATION

(Regulation 9(4))

I, the undersigned					
	expend(amount) for purposes of advocacy and public awareness during election campaign.				
	Source (Name)	Amount/Value			
(1)					
(2)					
(3)					
(4)					
(5)					
Total					
Dated	this day of	20			
Name (1)	Designatio	n Signature			

### DISCLOSURE OF VOLUNTARY DONATION BY A CANDIDATE EXCEEDING ONE/TWO MILLION

(Regulation 10)

I, the undersigned, of a political party known a expenses:						
Name of Donor	Physical Address of	Source of Donation	Nature of	Amount/Value	Date	$\neg$
	Donor		Donation			
		<u> </u>	ļ			
	<del></del>	ļ	<del> </del>	<del></del>		
			<del> </del>		<del></del>	-
Dated this	day of			. 20		
Duite uns						
Name	Designation		Signature			
(1)				•••		

### DISCLOSURE OF VOLUNTARY DONATIONS BY A POLITICAL PARTY EXCEEDING ONE/TWO MILLION

(Regulation 10)

Name of Donor	Physical Address of Donor	Source of Donation	Nature of Donation	Amount/Value	Date

Dated this	day of	20	
Name	Designation	Signature	
(1)		•••••	
(2)	••••••	••••••	
(3)	***************************************	**********	

# DISCLOSURE OF FUNDS EXCEEDING THE MAXIMUM AMOUNT BY A POLITICAL PARTY

(Regulation 11(a))

We, the undersigned, members of the Board of Trustees, of a political party known as hereby declare that, our political party expended an amount of funds in excess of prescribed limit as shown herein below:				
Amount pro	escribed	Excess amou	unt expended	
Dated this	•••••	day of	20	
Name	De	signation	Signature	
(2)				

# DISCLOSURE OF FUNDS EXCEEDING THE MAXIMUM AMOUNT BY A CANDIDATE

(Regulation 11(b))

I, the undersigned, a candidate for an office of				
declare that, I have expended a herein below:				
Amount preso	eribed Excess amount	t expended		
Reasons for exceeding the limi				
Dated this		•••••••		
Name (1)	Designation	Signature		

### TRUE RETURNS OF ELECTION EXPENSES BY A CANDIDATE

(Regulation 15(4))				
I, the undersigned, a candidate for an office of				
A. CA	NDIDATE OWN EXPEN	DITURE		
Amount				
В. А	PPORTIONED EXPENDI	TURE		
Amount				
Dated this	day of	20		
Name	Designation	Signature		
	•			

# TRUE RETURNS OF ELECTION EXPENSES BY A POLITICAL PARTY FOR THE EXPENDITURE APPORTIONED TO THE CANDIDATES

(Regulation 15(6))

	do hereby	submit true returns of	of a political party known a expenditure apportioned t	
Name	e	Constituency/Ward	Amount Spent	
(1)				
. (2)	•••••			
(3)	•••••			
Total Amount of Funds Sp	ent	•••••		
Dated this	d	ay of	20	
Signed by:			Ct	
Name	Designa	tion	Signature	
	•••••			

### TRUE RETURNS OF ELECTION EXPENSES BY AN ORGANISATION

(Regulation 15(7))

_		
Amount expended		
Dated this	day of	20
Name	Designation	Signature
Dar es Salaam, 2 <sup>nd</sup> July, 2010		MIZENGO P. PINDA Prime Minister